

イギリスの家族介護者の担う介護労働の 経済的価値に関する実証的研究

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報告書の作成に当たって

本研究は、計画調書に示した以下の研究目的にそって進められた。

本研究は、家族介護者の介護労働の経済的な価値について、イギリスの1985年と90年を対象に算出し、もって家族介護者を支援する政策の経済的な根拠を明らかにすることを目的にする。

本研究は、この目的にそって作業を進める為に次の手順にそって行われる。

- (1) 1985年と90年における家族介護者の規模と構成の検討
- (2) 家族介護者の担う介護労働の時間別分布と平均労働時間及び総労働時間の算出
- (3) 家族介護者の担う介護労働の時間当たり単価の確定とその根拠の検討
- (4) 家族介護者の担う労働介護の経済的な価値の算出
- (5) 有給介護労働の経済的価値と上記4の価値との比較及び政策的な含意の析出

本研究は、いくつかの特色や意義を持つ。第1に、要介護者や有給の介護職者に関心が集中する中で本研究は無給の家族介護者とその労働に着目している。第2に、家族介護者の介護負担について関心が払われる中で、本研究は、その経済的価値に着目し政策的な支援の経済的な拠り所を明らかにしようとしている。第3に、無給の介護労働の経済的な価値を時間のレベルはもとより貨幣（ポンド）のレベルでも明らかにすることになる。

家族介護者の研究は、要介護者や有給の介護職者に関する研究に較べると長い間見すごされてきた分野である。しかし、コミュニティーにおける要介護者の生活が注目されるとともに、その担い手としての家族介護者にも関心が払われ、調査研究の対象として登場しはじめている。介護労働の経済的な価値については、イギリスとアメリカの2~3の地方自治体を対象に検討され始めている。しかし、全国レベルとなると手つかずである。わが国では、残念ながらこれからの作業である。

本研究は、国内外のこうした研究状況の中にあって、イギリスやアメリカの先行の業績とその手法にも学びながら、イギリスを直接の対象に全国レベルの計数をはじき出そうとするものである。本研究で用いられる算出の方法は、イギリスだけではなく、広く各国で応用可能であると思われる。

本研究の組織などは以下の通りである。

研究組織

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研究発表

(1) 学会誌等掲載論文

- 三富『ロンドン・サットン自治区の在宅介護者』『経済研究』3巻1号、98年6月10日
三富「在宅介護者のアセスメント請求権と一時休息請求権」『経済研究』3巻1号、98年6月10日
三富「ポイス州の在宅介護者」『経済研究』3巻2号、98年10月10日
三富「ボランティア団体による在宅介護者の援助」『経済研究』第3巻2号、98年10月10日
三富「在宅介護者研究の課題と視角」『経済研究』3巻3号、98年11月10日
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三富「イギリスの在宅介護者関係文献一覧(3)」『経済研究』4巻2号、99年8月30日
三富「イギリスの在宅介護者関係文献一覧(4)」『経済研究』4巻3号、2000年1月11日
三富「イギリスの在宅介護者関係文献一覧(5)」『経済研究』4巻4号、2000年2月29日
三富「イギリスの在宅介護者関係文献一覧(6)」『経済研究』5巻1号、2000年6月30日
三富「イギリスの在宅介護者関係文献一覧(7)」『経済研究』5巻2号、2000年8月31日
三富「イギリスの在宅介護者関係文献一覧(8)」『経済研究』5巻3号、2000年11月30日
三富「イギリスの在宅介護者関係文献一覧(9)」『経済研究』5巻4号、2001年3月10日
三富「イギリスの在宅介護者と権利保障」『総合社会福祉研究』18号、2001年3月25日

(2) 出版物

三富『イギリスの在宅介護者』ミネルヴァ書房、2000年1月30日

(3) その他

上記の文献一覧は、(10)(11)と続く予定であり、いずれも『経済研究』に掲載するものである。また、拙著についての書評は、以下においてなされている。『女性労働研究』38号、2000年7月、『社会福祉研究』79号、2000年10月、『季刊労働総研』40号、2000年10月、『社会政策学会第10回大会報告要旨』、2000年10月、『大原社会問題研究所雑誌』504号、2000年11月。

尚、拙著を学位請求論文として大阪府立大学大学院社会福祉学研究科に提出したところ、博士(社会福祉学)の学位を平成13年1月20日に授与されたことを付記する。

本研究は、以上に示した通りその成果を単著他によってすでに公表している。このためこの報告書であえて成果の全容をくり返すことはしない。但し、研究目的と手順に示した(1) - (5)によって要点のみを示しておきたい。それは以下のようなものである。

(1) 在宅介護者は、『国勢調査』によれば16歳以上人口の14%に当たる600万人(85年)、同じく15%に当たる680万人(90年)、13%の570万人(95年)である。他の諸調査、たとえば『イギリ

ス世帯パネル調査』(BHPS) などによってもほぼ同様の規模である。在宅介護者の構成のうち性別構成のみを示すならば、女性330万人、男性240万人(95年)であり、両者の比率は、57.9%、42.1%である。

(2) 在宅介護者の年間の介護時間と介護労働の時間当たり単価をもとにする介護労働の経済価値は、およそ266億ポンド(95年)と算定される。同種の作業は、イギリスでもおこなわれており、しばしば引きあいに出される推計結果は、339億ポンド(92年)である。これは、有償のホームヘルプ・サービスの総額(3億1,000万ポンド、92年)との合計の99.1%に相当する。筆者の推計値は、みられるようにイギリスの研究機関のそれに比べて低い。これは、介護労働の時間当たり単価を「販売・サービス関係職種に就くフルタイム女性の賃金」である4.01ポンドと定めたことにかかわる。この単価の設定について批判も予想される。しかし、このようにやや低いと考えられる単価を持ってしても在宅介護者の労働は、膨大な経済的価値をもつこと、このことを述べておかなければならない。

(3) 政策的な含意としては、在宅介護者の独自のニーズを承認し、援助の対象として在宅介護者を位置づけることである。こうした理解は、イギリスの専門研究者に広く支持され、政府や自治体の政策基調でもある。在宅介護者への援助としては、サービス、所得、雇用との両立の3つのレベルにおよぶ。

本研究の政策上の含意は、日本で広く支持される「介護の社会化」論とは異なるように思われることから、「介護の社会化」論の批判的な検討を避けるわけにいかない。しかし、これは、今後の課題である。

以下には、本研究の成果として公表したもののうち文献一覧(1)のみを掲載して、最小限のつとめを果たしておきたい。

本研究の推進に当たっては、実に多くの方々のお世話になった。改めてお礼を述べたい。

『経済研究』 静岡大学
3巻4号 (1999年2月) 抜刷

イギリスの在宅介護者関係文献一覧 (1)

三 富 紀 敬

資 料

イギリスの在宅介護者関係文献一覧(1)

三 富 紀 敬

紹介に当って

ここに紹介するのは、イギリスの在宅介護者に関する文献である。専門研究者の論文や著書は言うに及ばず、政府や議会、地方自治体、研究所及びボランティア団体などの手になる文献を含む。文献の総数は、3,700点を超す(1999年2月16日現在)。いずれも筆者が収集のうえ、静岡大学社会政策研究室に所蔵の文献である。

在宅介護者に関する文献とは、主に次のような内容からなる。第一に、在宅介護者の規模と構成、その負担とニーズ及び援助に関する調査研究である。少数民族の在宅介護者や在宅介護を担う児童についての調査研究も、当然のことながら含まれる。第二に、コミュニティーケア憲章や同名の計画、在宅介護者憲章及び在宅介護者情報便覧などである。第三に、在宅介護者の支援に乗り出すボランティア団体の年次報告書や各種のパンフレット類である。最後に、賃金水準をはじめ住宅、交通手段及び公共サービスなどコミュニティーの労働・生活条件に関する調査研究の成果である。

文献の多くは、イギリスで発行された物である。同時に、アメリカをはじめカナダ、フランス、ベルギー、スウェーデン、オーストラリア、ニュージーランドなどの国々で発行された文献、あるいは、ヨーロッパ連合（EU）や経済協力開発機構（OECD）などの国際機関あるいは国際レベルの団体の手になる成果も、在宅介護者に関わる文献である場合に、僅かな点数ながらここに含まれる。

以下に紹介する文献の多くは、ご覧いただけるならばただちに了解されるように一般の販売ルートに乗らないものである。筆者は、関係する機関や団体に直接出向いたり、あるいは手紙を介するなどしてこれらの文献を入手したものである。

イギリスの在宅介護者に関する文献としてわが国にこれまで紹介され検討にふされたのは、専門研究者の論文や著書の類である。殆どの紹介は、この域から出ていない。紹介される点数も、専門研究者の業績に限ってさえせいぜい2桁どまりで、それも低い方の2桁ある。これらを通して紹介された文献は、在宅介護者に関する文献の重要ではあるものの、あくまでそのごく一部にすぎない。政府や議会あるいは自治体やボランティア団体の手になる膨大な一次資料の存在を忘れるわけにはいかないのではなかろうか。イギリスにおける在宅介護者の問題は、他の社会問題と全く同じように一次資

料を抜きに到底明らかにしえないのではないか、と考えるものである。

イギリスの諸団体に付設される図書館や資料室、たとえばキングス・ファンド (Kings Fund) をはじめナショナル・ソーシャルワーク研究所 (NSWI)、全国在宅介護者協会 (CNA) ロンドン支部、イーストサセックス在宅介護者援助協議会 (ESCCC)、エイジコンサーン・ウェールズ、エイジコンサーン・スコットランドなどのそれは、在宅介護者に関する文献を数多く所蔵していて、利用者にとって至極便利である。特にキングス・ファンドの図書館は、最も多くの文献を所蔵し、コンピュータによる文献検索の容易さとも相まっていかにも便利である。しかし、在宅介護者に関する文献は、この図書館と言えども万全でない。在宅介護者の規模や構成ならびにその負担と援助に関する調査研究に限っても、その所蔵は、以下に紹介する文献の数に及ばない。

尚、イギリスの諸機関や団体から筆者にあてられた手紙は、1,000通を超す。その中には在宅介護者の規模と構成あるいは援助の状況を詳しく伝える手紙も少なくない。なにがしかの資料的な価値を持つように思われる。しかし、関係文献一覧として公表することを予定して送っていただいた手紙でないことから、以下の一覧に含めていない。

文献の収集に当っては、ブリティッシュ・カウンシル図書館、アメリカンセンター名古屋図書室に諸機関や団体の住所を教えていただいた。特に後者の図書室には、アメリカの団体のホームページにアクセスして団体の名称はもとより発行する印刷物などを調べていただくなど、ご好意あふれるお力添えをいただいた。文献の収集は、これらのお力添えなしに到底不可能であったと思う。記して感謝の意を表しておきたい。

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